

SCRUTINY BOARD (ENVIRONMENT AND NEIGHBOURHOODS)

INQUIRY INTO INTEGRATED OFFENDER MANAGEMENT

TERMS OF REFERENCE

1.0 Introduction

- 1.1 At the beginning of the municipal year, the Scrutiny Board (Environment and Neighbourhoods) agreed to conduct a piece of Scrutiny work in line with its new statutory role to scrutinise crime and disorder functions (as set out within the provisions of the Police and Justice Act 2006).
- 1.2 In June 2009, both the Director of Environment and Neighbourhoods and the Executive Board Member for Neighbourhoods and Housing raised concerns about the rise in serious acquisitive crime in Leeds and most notably domestic burglary. The Board learned that in 2008/09, there were 9,248 recorded domestic burglaries in Leeds, which is equivalent to a 9.5% increase (799 more offences) when compared with the previous year. It was clear that reducing burglary in a dwelling would therefore be critical to realising the overall target for serious acquisitive crime.
- 1.3 The Board was informed that there is now a strong commitment and willingness from strategic leaders to extent joint activity and co-operation between partners and build on the existing city-wide burglary reduction plan to tackle these difficult issues. However, particular importance was also placed on embedding local processes as part of the Integrated Offender Management (IOM) scheme and therefore this was suggested as an area of work for Scrutiny to investigate further.
- 1.4 Integrated Offender Management is the process of developing and delivering a range of interventions for those individuals identified as of most concern to police and communities. With the overall aim of reducing or stopping such individuals offending, the 3 strands of the IOM model are based around the existing national Prolific and Other Priority Offender (PPO) Strategy, which are Prevent and Deter; Catch and Control; and Rehabilitate and Resettle. In its broadest sense, the IOM model of working can be used to identify and deliver interventions for individuals, families or neighbourhoods and it is the Safer Leeds Partnership that is accountable for the overall development, delivery and performance of the Leeds IOM model.
- 1.5 The Scrutiny Board agreed to conduct an Inquiry into Integrated Offender Management, ensuring that the 3 strands of offender management can be utilised across the partnership and that the right interventions are being provided at the right time to the right individuals. As part of the inquiry, particular attention will be given to managing offending behaviour in relation to burglary.

2.0 Scope of the inquiry

- 2.1 The purpose of the Inquiry is to make an assessment of and, where appropriate, make recommendations on the following areas:
- The current IOM framework in Leeds, identifying any barriers or gaps in relation to the range of partners/interventions/resources available
 - The mechanisms in place for information sharing between partner agencies to ensure a successful IOM process in Leeds
 - The local selection/de-selection arrangements for PPOs, ensuring that the intensive management of offenders delivered through the PPO approach is provided for those who need it
 - The role and development of Offender Health in Leeds
 - The local IOM performance management framework, ensuring that auditing processes are in place to monitor delivery against agreed outcomes.

3.0 Comments of the Safer Leeds Executive

- 3.1 The views of the Safer Leeds Executive have been sought and incorporated where appropriate into these Terms of Reference.

4.0 Timetable for the inquiry

- 4.1 The Inquiry will take place over a number of sessions. These sessions will involve working group meetings and site visits which will provide flexibility for the Board to gather and consider evidence that will aid the discussions during the public Board meetings.
- 4.2 The length of the Inquiry is subject to change.

5.0 Submission of evidence

- 5.1 Dates for the working group meetings are to be arranged.

5.2 Session one – October/November 2009

The current IOM framework in Leeds, identifying any barriers or gaps in relation to the range of partners/interventions/resources available.

To consider the mechanisms in place for information sharing between partner agencies to ensure a successful IOM process in Leeds.

5.3 **Session two – November/December 2009**

To consider the local selection/de-selection arrangements for PPOs, ensuring that the intensive management of offenders delivered through the PPO approach is provided for those who need it.

5.4 **Session three – January 2010**

To consider the role and development of Offender Health in Leeds.

To consider the local IOM performance management framework, ensuring that auditing processes are in place to monitor delivery against agreed outcomes.

5.5 **Session four – April 2010**

- To agree final report

6.0 **Witnesses**

- 6.1 The following witnesses have been identified as possible contributors to the Inquiry:

Chief Officer Leeds Community Safety
 Chairs of the Safer Leeds Executive and Board
 Chair of the IOM Strategic Group
 IOM Case Managers
 Local Criminal Justice Board
 Chief Officer (Drugs and Alcohol)
 Commissioning and Development Manager, Safer Leeds
 Director of Commissioning for Priority Groups, NHS Leeds
 Drugs & Offender Management Unit (West Yorkshire Police)
 Representatives of the Drug Intervention Programme User Forum
 Probation Service

7.0 **Site visits**

- 7.1 As part of the inquiry, the following site visits will be undertaken by Board Members:

- Safer Leeds IOM and Drugs Intervention programme ,Mabgate Mills.

8.0 **Post inquiry report monitoring arrangements**

- 7.1 Following the completion of the Scrutiny inquiry and the publication of the final inquiry report and recommendations, the implementation of the agreed recommendations will be monitored.

- 7.2 The final inquiry report will include information on the detailed arrangements for how the implementation of recommendations will be monitored.

9.0 Measures of success

- 8.1 It is important to consider how the Scrutiny Board will deem if their inquiry has been successful in making a difference to local people. Some measures of success may be obvious at the initial stages of an inquiry and can be included in these terms of reference. Other measures of success may become apparent as the inquiry progresses and discussions take place.